Policy Council

Thursday, 07 December 2017 18:00 Council Chamber, Blackburn Town Hall,

AGENDA

PART I: ITEMS FOR CONSIDERATION IN PUBLIC

- Chief Executive to read the notice convening the meeting
- 2. Prayers by the Mayor's Chaplain
- 3. Apologies for absence
- 4. Declarations of Interest
 - DECLARATIONS OF INTEREST FORM 3 4
- Minutes of the Council Forum meeting held on
 5th October 2017
 - MINUTES Council Forum October 2017 5 10
- 6. To consider Motions submitted under Procedure Rule 12:

One Notice of Motion has been submitted under Procedure Rule 12 as follows:

This Council is concerned and disappointed by the Home Secretary's rejection on the 31st October, 2016 of an Inquiry into the policing of events at Orgreave. This Council observes that the Independent Police Commission said in their redacted report released in June 2015 "that there was evidence of excessive violence by police officers, and a false narrative from police exaggerating violence by miners, perjury by officers giving evidence to prosecute the arrested men, and an apparent cover-up of that perjury by senior officers".

This Council believes in the light of such statements that the Home Secretary needs to review her decision and ensure that there is a full public inquiry into the events at the Orgreave coking plant on 18th June 1984.

This Council notes that 95 miners were arrested and charged with offences, but were all later acquitted amid claims that police at the time had fabricated evidence.

The Council will write to the Home Secretary and ask the two MPs representing both of our towns to do the same; to ask that she takes into account the opinion of this Council and accepts that there is widespread public concern about events at Orgreave and calls for her to order an inquiry into them.

Moved by Councillor Julie Gunn

Seconded by Councillor Dave Harling

7.	Corporate Plan and priorities to 2020					
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8.	Governance - Council May 2018					
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9.	Parliamentary Boundary Review 2018					
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10.	Report of the Standards Committee					
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PART 2: ITEMS FOR CONSIDERATION IN PRIVATE

Date Published: Wednesday, 29 November 2017

DECLARATIONS OF INTEREST IN

ITEMS ON THIS AGENDA

Members attending a Council, Committee, Board or other meeting with a personal interest in a matter on the Agenda must disclose the existence and nature of the interest and, if it is a Disclosable Pecuniary Interest or an Other Interest under paragraph 16.1 of the Code of Conduct, should leave the meeting during discussion and voting on the item.

Members declaring an interest(s) should complete this form and hand it to the Democratic Services Officer at the commencement of the meeting and declare such an interest at the appropriate point on the agenda.

MEETING:	POLICY COUNCIL
DATE:	7 TH DECEMBER 2017
AGENDA ITEM NO.:	
DESCRIPTION (BRIEF):	
NATURE OF INTEREST:	
DISCLOSABLE PECUNIA	RY/OTHER (delete as appropriate)
SIGNED :	
PRINT NAME:	
(Paragraphs 8 to 17 of the	e Code of Conduct for Members of the Council refer)

COUNCIL FORUM Thursday 5th October 2017

PRESENT – The Mayor Councillor Rigby C (in the Chair), Councillors; Akhtar P; Ali; Bateson; Brookfield; Casey; Connor; Daley; Davies; Desai; Entwistle; Fazal; Foster D; Foster K; Gee; Groves; Gibson; Gunn; Hardman; Harling; Hollings; Humphrys; Hussain F; Hussain I; Hussain S; Jan-Virmani; Johnson Kay; Khan M; Khan Z; Khonat; Lee; Liddle; Mahmood A; Mahmood Q; Marrow; Maxfield; Mulla; Murray; Nuttall; Patel; Pearson; Rigby J; Riley; Shorrock; Sidat; Slater Ja; Slater Jo; Slater Ju; Slater N; Smith D, Smith J; Surve; Talbot; Tapp; Taylor; Vali; Whittle and Wright.

RESOLUTIONS

15 Notice Convening Meeting

The Chief Executive read the notice convening the meeting.

16 Apologies for Absence

Apologies for absence were submitted on behalf of Councillors Akhtar H, McFall, McGurk, Perkins and Oates.

17 <u>Minutes of the Council Forum Meeting held on 27th July 2017</u>

RESOLVED – That the Minutes of the Council Forum meeting held on the 27th July 2017 be agreed as a correct record.

18 <u>Declarations of Interest</u>

No declarations of interest were submitted.

19 <u>Mayoral Communications</u>

The new Mayor updated Members on a number of events that he had recently attended and reminded Members of the events planned for Remembrance Weekend on the 11th and 12th November 2017 and asked that as many Members attend the events as possible.

20 Council Forum

The Chief Executive advised that one question had been received from members of the Public under Procedure Rule 10 as follows:

From Brian Todd, on behalf of the Older People's Forum, to Councillor Phil

Riley, Executive Member for Regeneration:

Why are the Council adamant about stopping Category 3 mobility scooters from parking inside the Bus Station, insurance issues are the only reasons I have been given?

Councillor Phil Riley gave a response to the question and supplementary question arising, advising that Blackburn Bus Station provided accessible facilities to all in a way that the town has never had before. The Council had been asked to consider the parking and storage of class 3 mobility scooters on a number of occasions over a prolonged period of time and considerable efforts had been made to accommodate these requests. However, there wasn't an appropriate supervised place for class 3 mobility scooters to park within the bus station, due to Health and Safety concerns.

21 The Motions Submitted under Procedure Rule 12

The Chief Executive announced that one Notice of Motion had been submitted under Procedure Rule 12 as follows:

Blackburn with Darwen Borough Council reflects the concerns of local residents on the subject of the very worrying events taking place in Myanmar. The targeted killing, abuse, rape, displacement and atrocities are being described by independent Human Rights Organisations as ethnic cleansing and if unchecked then there is a real risk of genocide.

A humanitarian disaster is unfolding by the day. The Myanmar Government has the power to stop this in its tracks. So far Aung Sang Suu Kyi has remained silent. To remain silent is to be complicit. This Council and the community we represent will not remain silent.

We resolve to ask the Chief Executive to write to the Prime minister Theresa May, Foreign Secretary Boris Johnson, our local MP's Kate Hollern and Jake Berry in seeking action from our government to urge the United Nations to call for an immediate and lasting stop to the violence and killing and to intensify pressure on the Myanmar government to allow both full humanitarian access and aid and a United Nations peacekeeping force, pending a peaceful political solution."

Proposed by: Cllr Shaukat Hussain Seconded by: Cllr Dave Smith

Councillor Imtiaz Ali, seconded by Councillor Michael Lee moved the following amendment to the Motion:

Insert before final paragraph of Motion:

The UK Government must pursue the following,

- 1 UN protection needs to be given immediately to this group of people.
- 2 There had to be a recognition of Rohingya Muslims as an endangered group of people.
- 3. Pressure needs to be applied to Myanmar Government through a UN Resolution that the UK Government along with Europe should table. This resolution should be strongly worded and include sanctions.

We promised the world that Bosnia will never happen again. Yet we are allowing the same to happen here and we are still talking instead of taking action.

There then followed debate and a vote on the proposed amendment which was lost.

Following debate on the original Motion as submitted there then followed a Vote on the Motion.

RESOLVED – That the Motion be carried.

22 <u>Treasury Management Strategy Mid-Year Review for 2017/18 and Annual Report 2016/17.</u>

Members received an update report with regard to the Treasury Management position to date and proposed Strategy for the remainder of 2017/18, and the Treasury outturn for 2016/17, as previously reflected in reporting to Audit and Governance Committee, and in the 2016/17 Outturn Corporate Monitoring Report (13th July Executive Board).

The originally approved Treasury and Prudential Limits and Indicators were set at cautious levels and could largely remain unchanged. However it was proposed to vary two indicators to allow for the ongoing increase in the level of short-term borrowing being undertaken.

RESOLVED –. That the Council Forum:

- (a) Note the Outturn position for 2016-17;
- (b) Agree to the proposed changes to the Treasury Indicators for the Maturity Structure of Borrowing, and for the Upper Limit on Variable Interest Rate Exposure, and
- (c) Agree to the continuation of the existing Treasury Management Strategy, and the remaining Treasury and Prudential Indicators for 2017/18, as set at Finance Council in February 2017.

23 Independent Remuneration Panel and Members Allowances 2018/19

Council Forum received a report containing recommendations relating to the Independent Remuneration Panel for 2018 onwards.

It had been several years since the Council refreshed the Independent Remuneration Panel and recruited members to it. Accordingly Council was now asked to agree that recruitment to a refreshed panel be undertaken, (with an invite to existing members to reapply should they wish to continue). Consideration would also need to be given to the revised roles and responsibilities of elected Members when the Local Government Boundary Commission for England's (LGBCE) recommendations to reduce the number of wards and councillors were introduced from 2018. Once Members had given further consideration to this matter in Council over the coming months this could be considered by the Panel once the recruitment had been completed and the Panel established. The Panel would then make recommendations back to Council for consideration

RESOLVED – That Council the process to recruit and appoint members to a refreshed Independent Remuneration Panel for 2018 onwards commence in accordance with the Regulations.

24 Audit and Governance Committee Annual Report 2016/17

The Audit & Governance Committee Annual Report 2016/17 was attached for endorsement by the Council. This summarised the work that the Committee has undertaken during the year to demonstrate that it has fulfilled its agreed terms of reference.

RESOLVED – That the Audit and Governance Committee Annual Report 2016/17 be endorsed.

25 Policy and Corporate Resources Committee

Council Forum received the latest report from the Policy and Corporate Resources Committee.

RESOLVED – That the report of the Policy and Corporate Resources Overview and Scrutiny Committee be noted.

26 Reports of the Executive Members with Portfolios

Council Forum received and considered reports and updates from the Leader

and Executive Members with portfolios. They were considered as follows: the Leader's report, Children's Services, Environment, Leisure, Culture and Young People, Neighbourhoods and Prevention, Resources, Schools and Education, Health and Adult Social Care and Regeneration.

RESOLVED – That the reports of the Leader and Executive Members for the following portfolios: Children's Services, Environment, Leisure, Culture and Young People, Neighbourhoods and Prevention, Resources, Schools and Education, Health and Adult Social Care and Regeneration be noted.

27 Questions Received from Members under Procedure Rule 11

No questions had been received from Members under Procedure Rule 11.

Signed at a meeting of the Council on the day of (being the next ensuing meeting of the Council) by

MAYOR

Agenda Item



REPORT OF: LEADER OF THE COUNCIL

TO: POLICY COUNCIL

ON: THURSDAY 7st DECEMBER 2017

Corporate Plan and priorities to 2020

1. PURPOSE OF THE REPORT

This report to Policy Council updates on the six corporate priorities, the key strategies in place to achieve these priorities and the future policy direction for the Council.

2. RECOMMENDATIONS

Policy Council is invited to:

- Note the content of the report
- Re-affirm the Council's six corporate priorities and four themes up to 2020
- Note the overall performance against the delivery of the Council's strategic objectives as illustrated in appendix one
- Note the remedial action to improve delivery against those priorities which are giving cause for concern, as outlined in appendix two
- Adopt the Climate Change / Environmental policy statement with a commitment to develop a policy / strategy in 2018.
- Agree to increase the Local Living Wage for Council employees from £7.85 to £8.45 per hour from April 2018, commending adoption also by schools and to agree the pattern for future increases as set out in this report.

3. WHERE ARE WE NOW?

Policy Council 2015 adopted the current Corporate Plan which sets out the council's aims and ambitions up to 2019. As part of this, Policy Council 2016 agreed the continuation of the six corporate priorities to 2020 which are:

- **1.** Creating more **jobs** and supporting business growth.
- 2. Improving housing quality and building more houses.
- 3. Improving health and well-being.
- 4. Improving outcomes for our young people.
- 5. Safeguarding the most vulnerable people.
- 6. Making your money go further.

Further to this, Policy Council in 2016 also adopted the implementation of four development themes

that underpin all the work the local authority undertakes and these were:

- Image and marketing of the borough.
- Fairness / Equality / Cohesion.
- Partnership working:
 - With businesses and other public sector organisations (to maximise impact of BwD spend)
 - With residents empowering communities through volunteering and asset based working (more effective use of all our assets, people and places)
 - Other key stakeholders
- Digital First.

By adopting the themes the Council will commit itself to further transforming how both the borough is perceived and how it operates whilst also ensuring that the local authority is fit for purpose in the current online and digital landscapes. Therefore, by considering the themes in conjunction with the corporate priorities the local authority and its executive will continue its work in mitigating the impact on residents during the present economic and legislative context.

Progress in 2017/2018

As per previous years, robust performance management arrangements continue to be in place to monitor and ensure the delivery of the Corporate Plan.

The performance framework continues to see performance discussed and challenged with directors and also includes a direct challenge from the Leader of the Council to the Executive Members on a six monthly basis.

Appendix One tracks the progress of performance against the Council's strategic objectives for the April 2017 to September 2017 period.

Appendix Two provides exception reports for priorities which are considered to be off track.

Internal quality assurance checks, through the established Council challenge process, aim to ensure the robustness of the data and information included in all performance monitoring reports. Policy Council are asked to note that some figures may change in future reports, as a result of these quality assurance checks.

Each portfolio has been asked to allocate a red, amber or green forecast to the measures that they own. The following guidelines have been provided to ensure a standardised approach to allocating these forecasts.

Red

- The measure is likely to fail or perform poorly in the future
- The measure falls below a set national target / statutory required performance.
- The measure may also be below a minimum requirement for the particular service as agreed by the department
- The lead department perceives there could be a potential serious risk to the Council

Amber

- The measure is at risk of failure, but the lead department feels this is currently being managed
- Actions are or need to be in place to ensure that the end of year position is achieved

Green

- The measure is on target/ over performing / over achieving (if departmental target has been set)
- The lead department perceives there is currently no risk to the council in relation to this measure.

Performance overview

There are 108 measures within the Corporate Plan linked to the Council's priority objectives.

Of the 108 measures information for the period is as follows:

- 3% (3 actual) have been forecast as "red" where performance is, or is likely to be off track
- 23% (25 actual) have been forecast "amber" where delivery is on track and currently being managed
- 72% (78 actual) have been forecast "green" or on track
- 2% (2 actual) of the measures a RAG rating is not available

The table below shows a breakdown of the measures across the portfolios:

Portfolio	Total	Red	Amber	Green	Awaiting data
Leader's Cllr Mohammed Khan	11	0	0	11	0
Resources Cllr Andy Kay	10	1	3	6	0
Regeneration Cllr Phil Riley	23	0	5	18	0
Environment Cllr Jim Smith	8	0	2	6	0
Leisure, Culture and Young People Cllr Damian Talbot	11	0	0	11	0
Neighbourhoods and Prevention Services Cllr Arshid Mahmood	11	1	4	6	0
Adults Cllr Mustafa Desai	7	0	2	4	1
Public Health Cllr Mustafa Desai	7	0	3	4	0
Children's Services Cllr Maureen Bateson	12	1	5	6	0
Schools and Education Cllr Dave Harling	8	0	1	6	1
Total	108	3	25	78	2

Progress since Policy Council 2016

As members will be aware despite the challenges there have been a number of fantastic achievements over the past 12 months.

Portfolio	Key activity and achievements							
Leaders	Hosted the country's first National Festival of Making attracting over 30,000							
	visitors.							
	New Strategic Alliance signed between Blackburn with Darwen Council,							
	Blackburn College and Lancaster University to improve Borough prosperity.							
	Blackburn awarded first prize in Great British High Street Awards							
	Borough becomes "Kindness Community" and launches Kindness challenge							

	Continued success of Your Call events – Good Neighbour Awards.							
	Support of the community cohesion award at the Fusion Awards.							
	New Place Based Partnership with Capita agreed.							
Resources	National Health and Wellbeing week – over 500 employees involved in							
	various activities.							
	The Council's Digital Strategy was approved at the Executive Board meeting							
	on 12 th October 2017.							
Regeneration	Growth pipeline of 180 projects covering public and private sector							
	• 150 new build housing completions and 130 empty properties brought back into use during the first 6months of 2017/18							
	• 3 housebuilders on site at Gib Lane (Storey Homes, Wainhomes and							
	Kingswood Homes).							
	Over 250,000 sqft of new business space developed in the Borough							
	Key commercial developments approved including new offices for Euro Garages							
	New Contractor & Development Framework approved to help accelerate							
	growth projects							
	New half hourly train service all day from Blackburn and Darwen to							
	Manchester from December 10th							
	£2.5m LEP Growth Deal 2 funding for Darwen East Development Corridor							
	recommended for full approval							
	£15m LEP Growth Deal 3 funding allocation for Pennine Gateway schemes							
	£2m award for highways from National Productivity Investment Fund							
	One Cathedral Square - Best Commercial Property - Royal Institute of							
	Chartered Surveyors Award							
	Numerous businesses supported with Assistance to Industry funding							
	Multi-agency Employment & Skills Board established							
	Hive business leaders network membership now at over 380 local businesses							
	Hive Business School now links all secondary schools with business leaders.							
Environment	Positive impact of recycling through introduction of revised waste collection							
	arrangements, with moving to alternate weekly collections and the							
	introduction of a subscription scheme for garden waste collections.							
	Positive impact on green transport plan via introduction of traffic							
	management with the use of bus lane enforcement on arterial road corridors within the borough							
	 Introduction of dog fouling and litter enforcement to keep parks and public 							
	spaces clean							
	Blackburn town centre - Gold Award in Royal Horticultural Society (RHS) national Britain in Bloom competition							
Leisure, Culture	Reinvigorated Young People's Service holiday programme including family fun							
and Young	days, adventurous activities and recreational and sport activities.							
People	 Increase in turnout for Youth Elections 2016/17 and Make your Mark 							
	Campaign.							
	Blackburn with Darwen Youth Forum have led events and prevention activities							
	such as the Takeover Challenge to engage young people across the borough							
	on key issues that affect their life's and influence the services they access.							
	Wellbeing Service - Transformation in Health and Social Care award							
	Woolridge Playing Fields - £400k grant funded investment							
	Working towards designation for the Hart Collection in Blackburn Museum							

	and opening of the new Study Room					
	Upgrade of the Libraries public access computer network.					
	Volunteers contributed over 24,000 volunteer hours across LC&YP services					
	King Georges Hall & Darwen Library Theatre hosted 546 shows and events					
Neighbourhood	'Beg for Change' campaign launched to encourage people to donate to local					
and Prevention	homelessness charities that provide food, shelter and support to homeless					
Services	people and street beggars.					
	State-of-the-art CCTV Hub opened in Blackburn covering almost 250 cameras					
	across East Lancashire					
	Volunteering partnership launched across Lancashire					
	Families and vulnerable adults supported through transforming lives					
	prevention and stepdown partnership					
	Festival of Learning week – Supporting adults in gaining their first qualification					
	and further learning or work					
	Delivery of Government's central heating and boiler programme. This has					
	enabled many properties in the Borough that didn't have central heating to					
	benefit from this affordable warmth programme.					
	Central Darwen Private Sector Rented housing included within the revised					
	selective landlord licensing area.					
Health and Adult	£12m Riverside Heights housing with care scheme in final phase and will open					
Social Care	in 2018					
	Better Care Fund plan until 2019 has been approved by Government. This					
	gives priority to support integrated discharge and Home First.					
	Re-ablement and intermediate care will be boosted by the initiation of a new					
	purpose built scheme at Albion Mill, Blackburn.					
	'Eat Well, Shape Up, Move More' three year strategy and action plan in place					
	to improve access to healthy, affordable and sustainable food, increase					
	physical activity levels and increase the number of children and adults of a					
	healthy weight.					
	Introduced a local suicide prevention strategy to support vulnerable peop Delivered a series of Adverse Childhead Everytimes (ACE) averse					
	Delivered a series of Adverse Childhood Experience (ACE) awareness					
Children's	conferences at local, regional and national level					
Services	• 17 additional council and commissioned services have attained 'Investing in Children' status bringing the total to 24.					
Services	 Successful implementation of the 30 hour free childcare offer for 3 and 4 olds. 					
	 Regional Adoption Agency launched bringing together adoption services from 					
	Blackburn with Darwen, Bolton, Bury, Oldham, Rochdale and Tameside, as					
	well as incorporating voluntary agencies Adoption Matters and Caritas Care.					
	 First time entrants into the youth justice system is the lowest it has been in 					
	the past 4 years and markedly lower than the national, regional and					
	comparable authority averages.					
	 Outstanding support hub for children with disabilities. 					
	 Outcomes for care leavers consistently better than national averages. 					
	 Phased co-location of health visiting and schools nursing and other early years 					
	teams in children's centres.					
Schools and	86% % of learners attending schools judged good or better by Ofsted.					
Education	 NEET and Not Known combined figure is less than half the figure for England 					
	and better than North West average.					
	 A combined figure of 96.7% of 16 and 17 year olds participating in education 					
	combined figure of 50.770 of 10 directly year olds participating in education					

or training which is a 6.1% increase on the previous year.
Blackburn with Darwen secondary schools outperformed any other area of
the North West on pupil progress in 2016 and remained second best in 2017.
Vulnerable learners, whether children with SEND or children from
disadvantaged backgrounds, consistently outperform their national peers and
have a narrower gap to other pupils in Blackburn with Darwen primary and
secondary schools.
Successful transition to a school-led school improvement system.
Two more schools judged to be outstanding by Ofsted.

4. WHERE DO WE WANT TO BE?

As set out earlier in this report, Policy Council agreed the continuation of the six corporate priorities.

The Corporate Plan priorities and themes have all been distilled into portfolios and the table below outlines where we want to be by 2020.

Portfolio	Where do we want to be by 2020						
Leaders	Play a key role in Lancashire wide and sub-regional governance, public service						
	reform agenda and influential role in the Northern Powerhouse.						
	Taking Your Call further - supporting all volunteers through a co-ordinated						
	volunteering strategy.						
	 Supporting community cohesion – people living, working and getting on well with each other 						
Resources	Budget – delivering a balanced budget, maximising income.						
	Digital First:						
	 all customer requests, reports and applications to be available on-line increasing take-up of online services 						
	Support, health, wellbeing and attendance in the workplace.						
	 Continue to develop workforce strategies to deliver organisational change and priorities. 						
	Provide legal support for commercial and residential development and economic growth						
Regeneration	Delivery of key capital projects:						
	 Blakey Moor Townscape Heritage Initiative 						
	Blackburn Cinema						
	 Darwen East Development Corridor, Fabric Borders, Pennine Gateway 						
	Highways Schemes at Furthergate, South East Blackburn and North						
	Blackburn						
	 Darwen Town Centre Public Realm 						
	Delivery of growth agenda (2020 targets from Plan for Prosperity)						
	o Blackburn with Darwen Local Plan which outlines our commitment to						
	build 3,989 new homes by 2020						
	o 100,000m ² of new commercial floor space						
	o 2,700 new jobs						
	A larger and financially self-sustaining Hive Business Leaders Network						
	Delivery of Employment & Skills Strategy and Action Plan.						
Environment	Improving the appearance of the borough:						
	 Through Your Call clean up events 						
	Reduced fly-tipping Page 16 of 66						

	 Increased recycling
	Effective licensing and enforcement.
Leisure, Culture	Promoting participation and healthy lifestyles through our leisure, healthy
and Young	lifestyle and wellbeing services; attracting over 1 million visits per year
People	Continue to support and expand the successful volunteering network and
	opportunities integrated within and across our services.
	Strengthening the programme in our cultural and heritage venues.
	Develop an integrated BwD Youth Offer.
Neighbourhood	Supporting people to achieve qualifications and gain employment
and Prevention	Working with vulnerable families and single adults to prevent them entering
Services	statutory services or providing stepdown opportunities from statutory provision
	Reducing levels of crime.
	Reducing fatalities and serious injuries due to road traffic accidents.
	Supporting reduction in homelessness: we will implement the requirements of the Homelessness Reduction Bill including the 56 day homelessness prevention duty and review the current Homelessness Strategy and Action Plan
	• To improve the privately rented housing offer and standards: we will introduce stronger enforcement in the private rented sector and a wider licensing scheme for Houses in Multiple Occupation (HMOs). We will also sustain the existing Selective Licensing areas and lobby government to widen the scope and reach of
	Selective Licensing.
Health and Adult	Improve and protect the health and wellbeing of the population.
Social Care	Increase life expectancy.
	Reduce inequalities in health outcomes.
	Safeguarding Adults.
	Managing demand pressures.
	Developing new models of health and care integration across Lancashire and
	South Cumbria, including joined up health, well-being and care services: Pennine
	Lancashire Transformation Programme.
Children's Services	• Ensuring that the council's help and protection of children and young people and support for children in our care and care leavers is consistently good and enables
	those children and young people to achieve the best outcomes possible.
	Developing an Adolescent Strategy for Blackburn with Darwen.
	Further developing Early Help and prevention services for children, young people and their families to provide the right help at the right time and prevent costly intervention.
	intervention. • Continuing to expand the use of the Common Assessment Framework (CAE) with
	 Continuing to expand the use of the Common Assessment Framework (CAF) with partners as lead professionals, particularly those working with children across
	the age range.
	 Continuing to empower young people from across the borough to influence and inform decisions that affect their lives.
Schools and	Working with schools, parents and children to ensure that children have the
Education	maximum educational opportunities possible.
	• Ensuring that services provided to children with identified special educational needs and disabilities (SEND) are of consistently good quality and enable these
	learners to achieve their best.
	Increasing the number of learners in Blackburn with Darwen attending good or
	outstanding schools.
	Further reducing the number of young people not in employment, education or

training (NEET).

 Increasing the academic progress of children living in more deprived areas of the local authority and ensuring that vulnerable learners make good progress in our schools.

5. HOW WILL WE GET THERE?

The Council has had to make significant budget savings since 2010 and whilst the Council is now in a relatively stable period due to strong financial planning, there are still challenges ahead as demand for services continues to increase.

The next 12 months will see all out elections as a result of the new ward boundaries and a reduction in the number of councillors and wards. New ward profiles are being developed which will provide councillors with data sets and intelligence for their own ward areas which can be used to help shape and inform future policy.

In April 2018 it will be the 20th anniversary of Blackburn with Darwen Council becoming a unitary authority. We will be taking the opportunity to reflect on our achievements, celebrate the various milestones and focus on the highlights from the past two decades. A celebration event in 2018 is being organised and will showcase a variety of projects and events which have made a real difference to communities over the past 20 years.

We are an ambitious council with a strong track record of delivery and partnership working to achieve the very best outcomes for residents and businesses in the Borough. Outlined below is some of the key activity which will take place over the next 12 months.

Responding to government policy

Industrial Strategy White Paper

Following the publication of the Industrial Strategy by the Department for Business, Energy and Industrial Strategy, the council looks forward to seeing the positive outcomes of the Governments 'Grand Challenges' of an Artificial Intelligence revolution, clean and sustainable growth, enhanced innovation to meet the needs of the UK population and the future of mobility and transport.

Locally the Council will work closely with the Lancashire LEP to develop Lancashire's Local Industrial Strategy as the borough and the region prepare to enter the next industrial revolution.

Britain's Exit from the EU

There is concern that Britain's exit from the EU will impact on funding locally, particularly for employability programmes that rely on EU funding. We may also see an impact on trade; investment and skills shortages. We will continue to work with the Lancashire LEP and partners to monitor the impact of Brexit and identify implications for the Borough.

A UK Shared Prosperity Fund to replace existing EU funding has been proposed. We will monitor progress of this and make sure that the Council and businesses are in a strong position to clearly articulate our requirements and attract investment.

Social Integration Strategy

Integration is the extent to which people from all backgrounds can get on together and have mutual respect for each other. The council is committed to creating the opportunities for people to interact with one another. The Government has outlined that in 2018 it will be a publishing a green paper on its new integration strategy. We have developed a draft Social Integration Strategy which is currently out for consultation and we will look to adopt this in 2018.

Unsung heroes who make a real difference to the lives of those around them are set to be recognised once again thanks to the Good Neighbour Awards. Nominations are being sought and deadline for entries is Friday 12th January 2018.

Growth

Delivering growth projects and programmes

The council has 180 growth projects under business case development or ready for delivery. We are committed to work with the Government and agencies to find solutions to accelerate growth and continue to attract private sector investment.

We have submitted a number of bids recently to the Government for grant funding including Housing Infrastructure Fund – bids submitted for £2.8m Marginal Viability and £12m Forward Fund.

We will continue to support the areas' business network through Hive and strengthen the role of the Borough Business Leaders to have a voice in Lancashire and the Northern Powerhouse.

Raise national profile

We will build on our strong reputation locally and nationally with continued positive media coverage promoting council and partnership activities. We have recently been shortlisted for the Local Government Association's 'Driving Growth' award. The winner will be announced on 21st March 2018.

Through our Capita partnership we will continue to promote the area nationally as a place to live, work, visit and invest.

Partnerships and Civic leadership role

The North

Transport for the North is set to become the first Sub-National Transport Body from 1st April 2018. All 19 transport authorities in the North of England are invited to join the Board. Members are asked to note that the Leader or his nominee is invited to represent the Council, therefore Cllr Phil Riley is nominated to join the Board.

North West

The Leader continues to represent the Council and Lancashire on the North West Regional Leaders Board. The Chief Executive represents the Council and Lancashire on the North West Northern Powerhouse Partnership group.

Lancashire

The Council is a Board Director with the Lancashire LEP and we will continue to influence and shape economic growth and job creation across the County for the benefit of Blackburn with Darwen, securing investment into the Borough.

The Council is committed to working with Lancashire Leaders to agree a governance model with the Government which can secure a devolution deal for Lancashire's residence and businesses.

Transport for Lancashire

The council is also represented at this board which approves Lancashire's local major transport scheme investment programme and other transport commitments within the Lancashire's Growth Deal

Pennine Lancashire

The Leader is chair of PLACE which oversees delivery of the Pennine Lancashire Growth and Prosperity Plan. The PLACE partnership is complimentary to Lancashire governance arrangements to achieve the best outcomes, investment and opportunities for the Pennine Lancashire area.

The Council through the leisure service is leading a bid for Pennine Lancashire to be one of the 10 Sport England delivery pilot areas across England to help residents become more active by reducing inactivity. We had a positive and successful Sport England visit in September and we are now awaiting the final outcome of our submission.

Blackburn with Darwen

The Council continues to be at the heart of partnership working in the Borough and the key driver to delivery. The new Strategic Alliance work programme is under development with Blackburn College and Lancaster University to improve skills, attainment and routes into quality jobs a high priority. The Council is also leading the new Employment and Skills Board with membership drawn from across the public, private and voluntary sector. The council continues to support the private sector led Hive network and in particular the new Hive Business School which brings businesses into schools for mentoring, advice, career information and interview practice.

The Local Strategic Partnership Board which is made of the key partners in Blackburn with Darwen. To make a Blackburn with Darwen a good place to a great place it continues to drive the Plan for Prosperity which outlines the ambitious programmes between all the partner organisations until 2020.

The Council, with partners, is developing a Blackburn with Darwen Skills Strategy and establishing a new Employment and Skills Board which will have responsibility for taking the strategy forward and developing a clear and prioritised action plan to achieve the vision of having full employment and a skills system that works for everybody in the Borough by 2040.

Health changes

We are developing new models of health, care and wellbeing across Lancashire, South Cumbria and at Pennine Lancashire level. This is a policy direction for all Councils to deliver integrated health and care by 2020 and an update was provided to councillors in October. The council will continue to play a key role in health and care developments and any proposed changes.

The council recognises the importance and benefits of prevention and BwD is currently a LGA Prevention at Scale pilot area, which is looking to help improve the scale and pace of prevention initiatives. To take this further we are embedding Public Health and a prevention framework in the Pennine Lancashire local delivery plan (LDP) Accountable Care System development.

Supporting BwD residents

Safeguarding

The Council recently had a Children's OFSTED inspection. Inspectors were onsite for four weeks reviewing case notes, speaking to staff, councillors and service users. A further update will be provided at the meeting. We will ensure that any recommendations are put in place.

Universal Credit

Effective implementation of, and transition to, Universal Credit which will be a 'full service' in February 2018. This will be bring together and replace a number of benefits into a single monthly payment for people in or out of work. Some of the benefits and tax credits that residents may be getting include; housing benefit, child tax credit, income support, working tax credit, income-based jobseeker's allowance and income-related employment and support allowance

Autumn budget announcements

Major announcements from the Chancellor's statement on Wednesday 22nd November impacting on Blackburn with Darwen.

1. Housing -

- a. Empty properties will now be subject to a 100% council tax premium without a six month discount.
- b. The Government will invest a further £2.7bn in the Housing Infrastructure fund.
- c. £1.1bn will be made available to unlock strategic urban housing and regeneration schemes.
- d. A review will be undertaken to measure the gap between planning being granted to new housing building and development.
- 2. **Business Rates** The Chancellor announced that the Government will bring forward plans to switch business rates increases from the Retail Price Index (RPI) to the Consumer Price Index (CPI) by two years to April 2018.
- 3. **National Living Wage** The Chancellor announced that the National Living Wage would increase by 4.4% from £7.50 to £7.83 in April 2018.
- 4. **Industrial Strategy White Paper** The Chancellor confirmed the publication of the Industrial Strategy White Paper.
- 5. **Universal Credit** A number of changes to Universal Credit was announced, including the continuation of housing benefit for the first two weeks of a new Universal Credit claim.

Council policy

Climate Change / Environment Strategy

Blackburn with Darwen Borough Council, like other local authorities, has a pivotal role to play in tackling climate change and enabling sustainable living. The Council recognises the importance of taking action to minimise greenhouse gas emissions, adapting to unavoidable local impacts of climate change and working to support strong, vibrant and healthy communities. The Council's approach is set out in its strategic plans and programmes including, land use planning, transport planning, waste disposal and flood management, which underpin delivery of the Corporate Plan and all Council services.

Environmental and sustainability considerations are fundamental concerns for a number of key service areas and these are big policy challenges for both central government and local government. A commitment for 2018 is to develop a new climate change / environmental policy / strategy.

Digital BwD

So that wherever possible, services and interactions with the council can be delivered digitally, recognising that an 'assisted digital' approach may be required for a small number of citizens who are unable to use digital methods independently. Implementation of the strategy will focus on four strands:

- Digital Customer,
- Digital Workforce,
- Digital Partners and

Digital Borough

EU General Data Protection Regulation (GDPR)

The council will ensure compliance with the new GDPR legislation in recording, processing and retaining citizens' data, which comes in to effect from May 2018.

Blackburn with Darwen Local Living wage

Following the Policy Council in 2013 a `Local Living Wage` was introduced which was generally in line with the previous years `Living Wage Foundations` outside London rate. Since this date, Policy Council has continued with the practice of uplifting the lowest council pay rates to this `Local Living Wage` rate, acknowledging that annual pay awards may impact on the numbers of staff in receipt of the pay supplement.

Currently the minimum rate paid to Council employees is a Local Living Wage rate of £7.85 per hour. The government's National Living Wage (NLW) of £7.50 per hour is set to rise in April 2018 to £7.83. The current national pay negotiations will also be required to take into account a rise in the National Living Wage when planning for rates payable from 1st April 2018.

In line with the Council's previous practice it is suggested the Policy Council agree to the lifting of the `Local Living Wage` from £7.85 per hour to £8.45 per hour, i.e. the Living Wage Foundation rate from 2016/17. It is suggested that Policy Council adopt the previous year's Living Wage Foundation rates on a recurring basis to reflect the local economy and the Council's continued intention to support lower paid employees.

It is also proposed that the Policy Council commend its approach to supporting a local living wage to all the schools in the Borough whom it is hoped will positively support as they have done in previous years.

6. POLICY IMPLICATIONS

The Corporate Plan sets out the corporate priorities and underpinning themes of the Council for 2017-2020, and in order to provide clear strategic direction, such priorities should be reflected across the organisation, throughout departmental business plans, service plans and individuals' performance plans.

7. FINANCIAL IMPLICATIONS

The policy context and Corporate Plan will inform Elected Members' decisions during the budget setting process for 2018 and beyond, alongside the Medium Term Financial Strategy (MTFS).

Aligned to the budget setting process, financial implications of business plans will need to be developed for each individual department which will require approval though the relevant Executive Member(s).

The introduction of the new Blackburn with Darwen Local Living Wage rate will directly impact approximately 140 permanent employees and up to 340 casual employees who throughout the year provide temporary short term cover for staff on training or on holiday or other leave, as well as covering events and other short projects.

The cost of the supplement to current pay rates for these staff would be approximately £50,000 in 2018/19.

8. LEGAL IMPLICATIONS

There are no direct legal implications of this report. Any legal matters arising during the delivery of these priorities, are a matter for consideration through the usual constitutional processes.

9. RESOURCE IMPLICATIONS

Any additional resource requirements that may be required by the services, following the agreement of the recommendations outlined within this report are a matter for consideration by either Executive Board or the relevant Executive Member according to delegated powers.

10. EQUALITY IMPLICATIONS

A full Equality Impact Assessment has been completed for the Corporate Plan, which was refreshed in 2016.

Future implications of policy decisions and recommendations will be assessed individually through consultation with relevant Executive Members.

11. CONSULTATIONS

This Corporate Plan has been formulated via the input of several groups, taking into consideration the local political landscape, current Government legislation and the current and future needs of the Borough.

When originally outlined in 2012 the Local Authority undertook a public consultation to draft the corporate priorities. Since this original consultation and through recent discussions with community partners, Your Call volunteers and ward members (via ward solutions meetings and Council committees) it is felt that these priorities found within this Corporate Plan still reflect the needs of residents.

Internally this Corporate Plan and especially the portfolio specific pledges has been devised with the input and co-operation of Executive Members, Chief Officers, departmental management teams (including Heads of service) and through one to one meetings between portfolio holders and directors.

Chief Officer

Contact Officer: Denise Park, Deputy Chief Executive

Date: 23rd November 2017

BACKGROUND PAPERS

The following papers are available via the Council's website:

- Corporate Plan

Appendix One: Corporate Plan 2017/2018: Performance Report Half year (April 2017 to September 2017)

The Leader's portfolio Councillor Mohammed Khan	Performance measures	Good Performance is	Baseline	17/18 target	Half year performance and rating	Year-end performance and rating (RED) (AMBER) (GREEN)
 Your Call Improvements to make Blackburn with Darwen cleaner and greener 	Delivery of work programme to expand the scope and delivery of Your Call by ensuring all those with ideas are supported.	Delivery	On-going delivery	90 Your Call Clean ups 150 other Your Call Activity	64 Your Call Clean ups 378 other Your Call Activity (GREEN)	
 Improvements to health and wellbeing Improving community togetherness and 	Delivery of work programme to have a co- ordinated voluntary offer that works with all sectors to enhance our ability to make volunteering easier. Whilst enabling the council and partners to direct volunteer support where it is most needed.	Delivery	On-going delivery	Update on progress	(GREEN)	
belonging/neighb ourliness	Delivery of work programme to facilitate and build resilient communities who are more capable of doing things for themselves.	Delivery	On-going delivery	Update on progress	(GREEN)	
2. Ensuring BwD plays a key role in Lancashire governance and expanding our scope within the Northern powerhouse.	Delivery of work programme to ensure that Blackburn with Darwen is in a strong position to benefit from any positive changes to Lancashire governance arrangements and potential freedoms and flexibilities offered to Lancashire by the Government.	Delivery	On-going delivery	Update on progress	(GREEN)	

3. Support community cohesion	Civic participation and community events	Maintain annual activity	18	Update on progress	13 Civic participation and community events (GREEN)	
	% of people who meet and talk to people from different ethnic groups	Higher		Maintain the ranking of the most popular places.	(GREEN)	
	% of people who agree that the borough is a place where people from different backgrounds get on well together	Higher	60% (2013)	Increase performance (2013 Baseline 60%)	(GREEN)	
	Delivery of Equalities Work programme (Social Integration Strategy)	Delivery	On-going delivery	Update on progress	(GREEN)	
4. Improving the image of BwD	Delivery of growth work programme - to promote the positive offer of the borough	Delivery	On-going delivery	Update on progress	(GREEN)	
	Delivery of work programme - Managing the reputation of the Council	Delivery	On-going delivery	Update on progress	(GREEN)	
5. Improving Health and Wellbeing	Delivery of work programme (HWB and HWB strategy) - we will achieve our ambitions in the Joint Health and Well-being Strategy.	Delivery	On-going delivery	Update on progress	(GREEN)	

Resources Councillor Andy Kay	Performance measures	Good Performance is	Baseline	17/18 target	Half year performance and rating	Year-end performance and rating (RED) (AMBER) (GREEN)
1. Deliver a balanced budget year on year with the resources	% of the budget of the remaining savings programme achieved	Higher		98%	(AMBER)	
available.	Achieve a breakeven or underspend against overall cash limit	Higher		Overall 1% tolerance	(RED)	
2. Transforming our systems to offer digital solutions.	% of service requests/forms identified during the audit in the first quarter of 2017 to be made digitally accessible.	Higher		75% of all service requests/forms identified during the audit, to be made digitally accessible.	A further 10 e-forms have been identified from reviews of 8 service areas (AMBER)	
3. Developing the organisation and its people.	Reduction in employee absence through sickness	Lower	9.37 (2016/17)	8 days	Qtr 1 – 2.17 Qtr 2 – 2.29 (AMBER)	
	Information relating to RIDDORS	Lower		RIDDORS: quarterly update	2 RIDDOR (Total BwD for Qtrs 1 & 2) (GREEN)	

MyView self- service utilisation: Digitisation of HR	Higher	97% of all pay documents accessed via MyView	98% of pay documents accessed via MyView (GREEN)	
	Higher	95% of employees to have electronic files	100% Employees have Electronic Files (GREEN)	
	Higher	99% expense claims submitted via MyView	100% expenses claims submitted via MyView (GREEN)	
	Higher	95% sickness absence recorded via MyView	100% Sickness absence recorded via MyView (GREEN)	
	Higher	90% of paper forms accessible via MyView	100% Forms accessible via MyView (GREEN)	

generation Incillor Phil Riley	Performance measures	Good Performance is	Baseline	17/18 target	Half year performance and rating	Year-end performance and rating (RED) (AMBER) (GREEN)
Accelerating the Growth Agenda.	Housing: a) Number of new build properties	Higher	130 for 2016/17	150 properties	136 properties (GREEN)	
	Housing: b) Number of empty properties brought back into use	Higher	Average for previous 5 years is 127 empty properties brought back into use	130 properties	84 properties (GREEN)	
	Housing: c) Sq. m of commercial floorspace developed or underway	Higher		10,000 Sq.m	28,636 Sq.m (GREEN)	
	Town centre vitality: a) Vacancy rates in Blackburn town centre	Lower	Baseline: Blackburn 21.0% (12/13)	Blackburn 17%	Blackburn 14.5% (GREEN)	
	Town centre vitality: b) Vacancy rates in Darwen town centre	Lower	Baseline: Darwen 16.6% (12/13)	Darwen 12%	Darwen 10.3% (GREEN)	

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	Evening economy: a) Blackburn town centre Evening economy: b) Darwen town centre	Higher Higher	New openings New openings	Blackburn 5 new openings Darwen 3 new openings	Blackburn 2 (GREEN) Darwen 1 (GREEN)	
2. Delivering the capital projects - Securing the outcomes from capital investment	Completion of transport capital projects: • LTP and • Growth Deal Scheme	Delivery on time and to budget	Annual spend	LTP programme, Darwen East Development Corridor GD2 LTP £3,976,000 Growth Deal 2 £500,000 Total = £4,476,000	Current LTP and Capital Programme spend stands at £1.524m 34%.	
	Darwen Market Square	Delivery	Programme delivery	On site	Detailed Design underway (GREEN)	
	Education building programme delivery	Higher	Programme delivery	Time and cost 10% tolerance	6 projects delivered within 10% ± tolerance (programme ongoing) (GREEN)	
	Corporate buildings delivery	Higher Page 30 of	Programme delivery	Time and cost 10% tolerance	5 projects delivered within 10% ± tolerance (GREEN)	

3. Improving the appearance of the borough and maintaining service standards	Monitoring against national planning performance targets 2018: a) Major projects decided in 13 weeks	Higher	Baseline: 85%(14/16)	a)Major projects decided in 13 weeks inc. Agreed Extensions of Time (60%) for preceding 2 years	98% (GREEN)
	Monitoring against national planning performance targets 2018: b) Non-major projects decided in 8 weeks	Higher	Baseline: 68% (14/16)	b)Non-major projects decided in 8 weeks (65%) - from 2018 inc. Agreed Extensions of Time (70%) for preceding 2 years - this only relates to changes of use and householder applications	95% (GREEN)
	Appeals: a) major applications allowed preceding 2 years	Higher	Baseline: 0% (14/16)	a)Appeals: major applications allowed preceding 2 years (10%)	0% - no major appeals determined (GREEN)
	Appeals: b) Non-major applications allowed preceding 2 years	Higher	Baseline: 1.43% (14/16)	b)Appeals: Non- major applications allowed preceding 2 years (10%).	0.89% - 12 appeals allowed against 1,342 applications determined. (GREEN)

	Performance of investment estate portfolio: • Occupancy rate	Higher	Baseline: 95.6% (14/15)	96%	97.91% (GREEN)
	To deliver whole network inspections. All named roads: Measure routine inspections of all adopted roads within the inspection frequency	Higher (>95%)	100%	100%	(GREEN)
	Response to dangerous structures	Higher	New measure – 2017/18 baseline year	Respond within 24 hours	100% (GREEN)
4. Local jobs for local people.	New Jobs	Higher	New measure – 2017/18 baseline year	2,324 new jobs (cumulative)	This is linked to the compeletion of commercial floorspace. (AMBER)
	Economic activity rate (% of working age people in employment and/or seeking employment)	Higher	69.4% (Apr 16 – Mar 17)	71%	68.4% (Jul 2016-Jun 2017) (AMBER)
	Under 19 apprenticeship starts	Higher	510 (2016/17)	550	500 (DfE provisional data for 2017/18) (AMBER)
	% of residents with level 4 or above qualifications	Higher	28% (Jan 16 – Dec 16)	29%	28% (Jan -Dec 16) (AMBER)
	Number of supported businesses by Growth Lancashire Limited	Higher Page 32 of	New measure – 2017/18 baseline year 66	80 businesses benefitting from 1:1 advice sessions with a	Number of businesses supported Q1: 25

		Senior Business Advisor.	Q2: 39 Cumulative: 64	
			(GREEN)	

Environment Councillor Jim Smith	Performance measures	Good Performance is	Baseline	17/18 target	Half year performance and rating	Year-end performance and rating (RED) (AMBER) (GREEN)
1. Improving the appearance of the borough and maintaining service standards	Number of Your Call clean up events held.	Higher	2016/17: Events: 144 Volunteers: 2,759	10 events per month April to September, 4 per month October to March, culminating in 3,000 volunteers	2017/18 Events: 71 Volunteers: 1,268 (AMBER)	
2. Reducing fly tipping, landfill waste and maximising recycling.	Reduce the amount of waste going to landfill.	Lower	2016/17 : 7,596 tonnes	7,600 tonnes	April to September 2017/18: 4,507 tonnes (AMBER)	
3. Effective licensing and enforcement activities.	Rotate CCTV cameras to cover at least 36 problem locations in a 12 month period	Higher	New indicator	36 locations targeted	Cameras installed at 20 distinct locations across the borough	
	Quantity of illicit tobacco seized.	Higher Page 34 of 6	≥ 6000 cigarettes and / or 4.6kg tobacco	≥ 6000 cigarettes and / or 4.6kg tobacco	8,362 cigarettes and 11.95kg tobacco seized (GREEN)	

% of alcohol retailers compliant with licensing conditions.	Higher	≥95%	98.7% (GREEN)	
% of food businesses achieving 3 Star and above rating on the National Food Hygiene Rating Scheme.	Higher	≥90%	92% (GREEN)	
We will continue to commit resources to shisha enforcement: Number of formal interventions for smoking in	Higher	≥4	2	
enclosed premises (related to shisha).			(GREEN)	
Permitted air polluting processes (for which the council is the regulatory authority) which are compliant with permit requirements.	Higher	≥90%	100% (GREEN)	

Leisure, Culture and Young People Councillor Damian Talbot	Performance measures	Good Performance is	Baseline	17/18 target	Half year performance and rating	Year-end performance and rating (RED) (AMBER) (GREEN)
1. Increasing the participation and engagement of young people.	Number of junior visits generated through CLS&YP services	Higher		403,000 junior visits	Junior visits YPS: 24,498 Arts & Heritage: 14,763 LIS: 20,175 Venues: 3,707 Leisure: 146,540 Cumulative: 209,683 (GREEN)	
	Number of attendances to youth provision	Higher		30,000 attendances	28,084 attendances (GREEN)	
	Number of cases managed by the Targeted Youth Support Team	Higher		80 cases managed	119 cases (GREEN)	
	Number of young people participating in the democratic process	Higher Page 36 of 6	6	1,500 (Make Your Mark Campaign) 8,000 (Youth Elections)	9,108 votes (Make Your Mark Campaign) (GREEN)	

2. Providing opportunities for people to be active and make healthy lifestyle choices.	Number of volunteers hours supporting CLS&YP service delivery (whole portfolio contribution)	Higher	22,933 volunteer hours	Volunteer hours YPS: 129.25 LIS: 6,772 Heritage: 1,963 Arts: 1,001 Leisure: 4,108 Venues: 410 Cumulative: 14,383.25 hours (GREEN)	
	Number of Leisure Attendances (including pitches)	Higher	1,005,754 attendances	484,459 attendances (GREEN)	
	Number of contacts and referrals to health and wellbeing hub	Higher	4,866 contacts & referrals	Contacts & referrals Calls/emails: 1,964 Referrals: 883 Cumulative:	
				2,847 (GREEN)	
3. Stimulating cultural involvement into social and economic	Number of attendances at King Georges Hall (KGH) and Darwen Library Theatre(DLT)	Higher	172,149 attendances	83,504 attendances (GREEN)	
regeneration.	Number of art organisations and programmes supported	Higher	30 art organisations and programmes supported	21 organisations and programmes supported (GREEN)	

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Number of LIS cultural and self-directed le events and activities	earning Higher	800 events & activities	451 events & activities (GREEN)	
Number of cultural events and activities and heritage services	cross arts Higher	150 cultural events & activities	Cultural events & activities Museum: 30 Turton Tower: 11 Arts: 48 LIS: 13 Cumulative: 102 (GREEN)	

Neighbourhoods & Prevention Services Councillor Arshid Mahmood	Performance measures	Good Performance is	Baseline	17/18 target	Half year performance and rating	Year-end performance and rating (RED) (AMBER) (GREEN)
1. Improving the quality of housing.	Reduction in number of privately run HMO bed spaces	Higher		30	26 (GREEN)	
	HMOs subject to enforcement	Higher		26	23 (GREEN)	
	Properties licensed and inspected in Selective Licensing areas	Higher		300 licences 200 inspected	173 licences 33 inspected (AMBER)	
	Increasing the number of private sector homes that have hazards (category 1 & 2) removed	Higher		347	197 (GREEN)	
2. Demand management and prevention.	Households prevented from becoming homeless	Higher		350	177 (GREEN)	
	Number of people engaged in capacity building activities	Higher Page 39	9 of 66	3,600 people engaged in capacity building events	1,739 people engaged in capacity building events (GREEN)	

	Number of Volunteers	Higher		2,500 volunteers	3,531 volunteers (GREEN)	
3. Community Safety / Lifelong Learning	Total crime figures	Lower	12,207 (2016/17)	Reduce total crime: within +/- 10% of the 2016/17 baseline	6,611 +8% (AMBER)	
	Number of people on skills programmes	Higher		2,679 people on skills programmes	237 people on skills programmes (AMBER)	
	Number of people achieving a qualification	Higher		700 people achieving a qualification	8 people achieving a qualification (AMBER)	
	Number of people supported through National Careers Service Contract into higher level skills or employment.	Higher		1,200 people supported	657 people supported (RED)	

Adult Social Care Councillor Mustafa Desai Overarching Priority engagement	Performance measures To fulfil the council's statutory and regulatory decreased to the council statutory and regulatory and	Good Performance is	Baseline and protect the	17/18 target	Half year performance and rating peing of the population	Year-end performance and rating (RED) (AMBER) (GREEN)
1. Safeguarding vulnerable adults and developing the Service User voice.	'Percentage of individuals with a safeguarding concern that proceeded to a section 42 enquiry'. Measure SGA3 in the new Safeguarding Adults Collection (SAC). (monitored on number of people)	Within a range	(2016/17) 49.9% (572/1146) people	Within the range of 45-55%	49.5% (253/511 people) (GREEN)	
	User experience and user voice: to achieve 'silver status' in Making Safeguarding Personal (MSP) by March 2018.	Achieve		Silver status by March 2018 in MSP strand: 'Motivational interviewing and cycles of change.'	On track (GREEN)	
2. Managing demand and budget pressures through prevention, early	Permanent admissions to residential and nursing care homes for older people (65 and over), per 100,000 population (Using ASCOF measure not SALT)	Lower	(2016/17): 838.9 per 100,000 pop 65+	Lower than baseline year	346 per 100,000 population (GREEN)	
intervention and self-help.	% of total contacts signposted to alternative sources of support.	Higher Page 41 c	2017/18 baseline year f 66	35%	45% 351/788 (GREEN)	

3. Integration and partnership working with key partners across the public and voluntary sectors.	Delayed transfers of care (DTOC) from hospital that are attributable to adult social care, per 100,000 population. (Ascof 2C2)	Lower	2017/18 data to set the baseline	7.48 days per 100,000 population overall of which no more than 2.62 days attributable to social care	To be reported Q4	
	Number of referrals from the Social Work Teams to the Neighbourhood Service for a) volunteers	Higher		Baseline year (April 17 –Sept 17 data)	8 (AMBER)	
	Number of referrals from the Social Work Teams to the Neighbourhood Service for b) community connectors	Higher		Baseline year (April 17 –Sept 17 data)	12 (AMBER)	

Health Councillor Mustafa Desai	Performance measures	Good Performance is	Baseline	17/18 target	Half Year performance and rating	Half year performance and rating (RED) (AMBER) (GREEN)
Overarching Priority: families.	Providing the best services possible to fulfil the c	ouncil's statutory	and regulatory (duties towards the	borough's children, y	roung people and their
1. Help residents to live longer and healthier lives.	Reduce differences in life expectancy between BwD and the national average year on year.	Lower	Baseline year 2008-10	6% reduction in local life expectancy gap on the 2008-10 baseline	Using new Life Expectancy Formula introduced Dec 2016 for comparison 2.6% males 6.6% females (AMBER)	
	Increase BwD citizen life expectancy year on year.	Higher	Baseline year 2008-10	0.6 year increase in average local life expectancy on 2008-10 baseline	Using new Life Expectancy Formula introduced Dec 2016 for comparison 1.2yrs males 0.9yrs females (GREEN)	

2. Improve life chances for residents by offering improved and joined up health and wellbeing services.	Stop smoking: a) Number of 4 week quitters	Higher	Baseline 255 per quarter	Achieve 650 4 week quitters per year, in the face of increasing use of eCigarettes as an alternative to Stop Smoking services and a reduction in smoking prevalence	Q1 – 130 Q2 - 118 248 combined Complete figures for Q2 available mid -November.	
	Stop smoking: b) Quit rate (Successful quitters as proportion of all who set a quit date)	Higher		Increase Quit rate (Successful quitters as proportion of all who set a quit date) to 45%	Q1 – 35% Q2 – 26% Complete figures for Q2 available mid -November. (AMBER)	
	Better outcomes in: Successful drug treatment: Proportion of all in treatment, who successfully completed treatment and did not re-present within 6 months.	Higher	20.1% (2016/17)	All Adults - 22%	Q1 2017/18 22.5% (June 2017) (GREEN)	
3. Effectively manage public sector demand and put more resources into preventative services.	To develop a Public Health prevention model for the borough	Monitor progress Page 44 of	66	Embed monitoring & reporting arrangements & agree a three year development plan to grow the Council offer		

			(internal commissions & Social Determinants of Health) delivered from the Public Health Grant, ensuring a shift toward primary prevention across the four key programme areas: 1. Safe and healthy homes 2. Healthy places 3. Wellbeing and self-care 4. Workplace wellbeing and employment	(GREEN)	
To develop a Public Health prevention model to be applied across the Pennine Lancashire health and social care system	Monitor progress	New	Embed prevention across the Pennine Lancs Transformation Programme business case.	(GREEN)	

	Performance measures ity: Providing the best services possible to fulfil th	Good Performance is	Baseline ory and regulator	17/18 target	Half year performance and rating	Year-end performance and rating (RED) (AMBER) (GREEN)
families. 1. Work effectively with partners to safeguard children and young people including those vulnerable to	Youth Offending: a) First time entrants to the youth justice system (rate per 100,000 – rolling 12 months)	Lower	246 per 100,000 (April 15 – March 16)	Beneath the regional and national average	189 per 100,000 (April 16 – March 17) Reported one quarter in arrears on a rolling year basis. (GREEN)	
exploitation, radicalisation or offending.	Youth Offending: b) Proven rate of Re-offending by Young Offenders	Lower	33.3% (October 13- September 14)	Beneath the regional and national average	45.3% (October 14 – September 15) Reported quarterly on a rolling year basis. (AMBER)	
	Number of Open Child in Need cases - not including open single assessments (excluding Looked After Children, Child Protection & Care Leavers)	Lower	873 (Year End 2016/17)	500-600	509 (As at 27/09/17) (GREEN)	

	Exploitation measure: Proportion of young people worked with by Engage where risk is successfully reduced	Higher	75% (2016/17)	75%	89% (April – September 2017 (GREEN)	
2. Intervene early at the right time to avoid costly intervention	Increase the number of families receiving help through the CAF process and Early Help offer to reduce number of child in need cases open to social care	Within a band	250	400+ (previously within a band of 350-400)	492 (GREEN)	
wherever possible, including supporting those children with additional needs.	Number of commissioned residential placements for Looked After Children as a total of all Looked After Children placements.	Maintain	15 (October 2015)	10-20	25 (6.5% of all children in our care) (RED)	
	% of children starting a package of care at Apple Trees within 28 days of the referral panel decision being made	Higher	100% 2016/17	100%	89% From Q3 this measure will be "% of children offered a package of care at Apple Trees within 28 days of the referral panel decision being made". (AMBER)	
	To increase the number of children aged 0-5 with additional needs who receive support through the CAF	Higher		Higher than the previous year (12)	15 (GREEN)	
3. For those children who come into care, work quickly to ensure	Adoption scorecard national targets: a) Average days from child entering care to starting adoptive placement	Lower	680 (2012-2015)	Perform at national threshold level (426 days)	438 (AMBER)	
that they achieve permanence	Adoption scorecard national targets:	Lower	226 (2012-2015)	Perform at national	210 days	

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without unnecessary delay and their care and learning needs are prioritised.	b) Time taken from court decision for placement order to matching the child with an adoptive family		threshold level (121 days)	(AMBER)	
	% of care leavers aged 19, 20 & 21 in Education, Employment or Training (EET)	Higher	Achieve at or above national average for 2017/18	51.1% (GREEN)	
	% of children in care for 2 ½ years who have remained in the same placement for at least 2 years	Higher	Achieve at or above national average for 2017/18	67% (AMBER)	

Schools and Education Councillor Dave Harling	Performance measures	Good Performance is	Baseline	17/18 target	Half year performance and rating	Year-end performance and rating (RED) (AMBER) (GREEN)
1. Ensure that children and young people with Special Educational Needs and Disabilities (aged 0-25) have opportunities and support which inspire and enable them to achieve their best.	% of children with identified SEN achieving expected progress in Reading, Writing and Maths between Key Stage 1 and the end of Key Stage 2	Higher	2016/17 Reading: -0.9 Writing: -1.0 Maths: +0.3	Achieve at or above national average for 2017/18	Reading -0.5 Writing -0.81 Maths +0.68 (National 2016/17 R: -1.5; W: -2.6 M: -1.4) (GREEN)	
achieve their best.	Average Progress 8 score at GCSE for students with identified SEN	Higher	2016/17: -0.34	Achieve at or above national average for 2017/18	-0.25 (National 2016/17: -0.55) (GREEN)	
2. Continue to work with schools and develop local partnerships to improve learning,	% of learners attending schools judged good or better by Ofsted	Higher	85% (2015/16)	Achieve at or above national average for 2017/18	86% (AMBER)	
training and employment outcomes for children and young people.	% 16-17 year olds Not in Education, Employment or Training (NEET). Reported once a year on the same basis as the national figure, i.e. as an average across November to January.	Lower Page 49 o	6.17% (BWD figure) December 16 – February 17 counting period	Achieve at or below national average for 2017/18	Apr-Sept 2017: NEET Average: 3.9% Not Known: 2.4% Combined: 6.28% (NW combined: 7.36%	

					England combined: 7.98%) (GREEN)	
3. Continue to narrow the gap in academic	Gap in academic achievement for children living in areas in the borough in the most deprived 30% nationally according to the 'Income Deprivation Affecting Children Index' (IDACI) compared to the national average for such areas:					
attainment for children from our more vulnerable groups by removing barriers to success.	a) % of disadvantaged children achieving the new expected standard by the end of Key Stage 2	Higher	2016/17: 42%	Achieve at or above national average for 2017/18	50% (National 2016/17: 39%) (GREEN)	
	b) Average Progress 8 performance for children Progress 8 is the new composite GCSE measure covering English, Maths, other EBacc* subjects and other relevant qualifications. *History, Geography, Physics, Biology, Chemistry, Science, Modern Foreign Languages	Higher	2016/17: -0.23	Achieve at or above national average for 2017/18	-0.21 (National 2016/17 - 0.38) (GREEN)	
	% of children and young people in care performing at nationally expected levels: a) At the end of primary school	Higher	2016/17: 33%	Achieve at or above national average for 2017/18	33% (GREEN)	
	% of children and young people in care performing at nationally expected levels: b) At the end of secondary school	Higher	2016/17: -1.18	Achieve at or above national average for 2017/18	Data Unavailable until Quarter 3	

Appendix Two: Corporate Plan 2017/2018: Performance Report Half year (April 2017 to September 2017) Exception Reports

- **Resources:** Achieve a breakeven or underspend against overall cash limit.
- Neighbourhoods and Prevention Services: Number of people supported through National Careers Service Contract into higher level skills or employment
- Children's Services: Number of commissioned residential placements for Looked After Children as a total of all Looked After Children placements.

Portfolio: Resources				
Priority: Deliver a balanced budget year on year with the resources available.				
Performance Measure: Achieve a breakeven or underspend against overall Good performance is: Higher		Good performance is: Higher		
cash limit				
Target: Overall 1% tolerance		Baseline:		
Quarterly	Half year performance and RAG rating	Year-end performance and RAG rating		
performance	(RED)			

What is the reason for the performance?

- A 1% tolerance based on total cash limit budgets of £106.387mill (incl contingencies) equates to an under or overspend of £1.064 million.
- As per the Quarter 2 Revenue Monitoring Report to Executive Board (9th November), we are forecasting an overspend of £2.480 million by 31st March 2018 arising from the cost pressures in both the Children's Services portfolio and the Regeneration portfolio.
- All portfolios are working hard to contain their budgets within their existing cash limits however increasing demand pressures (in both Adults and Children's Services) and cost pressures, such as increased costs in household waste recycling identified in the recent retendering exercise, are proving difficult to contain; support from the Council's corporate reserves that have been specifically set aside to meet such needs may well be required at year end.

What is the likely impact of continued performance? Failure to deliver services within existing budget by the year-end will require the use of diminishing Council reserves to balance the accounts. This is not sustainable in the longer team and as such, if costs cannot be contained or additional funding secured, then services will have to be curtailed or cease.

What activities have been or are being put in place to address these issues?

- The financial position is closely monitored at portfolio level, through Management Team and Executive Member briefing meetings, and at corporate level by Management Board and the Executive Board.
- Regular updates are provided by the Director of Finance and IT and her staff to the Chief Executive and the Deputy Chief Executive at the Resources Executive Team meeting each month and to PDS, as and when required.
- Overspends are continuously challenged alongside the progress of the plans to bring budgets back in to line where possible. Overspends that cannot be contained will have to be addressed through the use of Council Reserves at year end if necessary; however the level of these reserves is diminishing.

Are there any decisions likely to be required of Executive Members in the future, in relation to this issue? Progress against this target is monitored and reported via the Revenue Monitoring Report and the Executive Member for Resources is regularly briefed with regard to this measure.

Portfolio: Neighbourhoods and Prevention Services				
Priority: Number of people supported through National Careers Service Contract into higher level skills or employment.				
Performance Measure: Number of National Careers Services Customers seen Good performance is: 1465		Good performance is: 1465		
Target: 2931		Baseline: n/a		
Quarterly	Half year performance and RAG rating	Year-end performance and RAG rating		
performance	657 people supported			
	(RED)			

What is the reason for the performance? The National Careers advisors have seen 657 customers to date which is behind profile in terms of the contract. At this time last year 1,461 customers were receiving support. The main reason for the under-performance is due to a delay in recruitment to a vacant post and an increase in numbers of "no shows".

Presently there is a reduction in people wanting appointments as the unemployment rate is falling. This is in part due to the over proliferation of activity in BwD relating to Employment advice and support (partly funded through ESIF).

What is the likely impact of continued performance? It is difficult to determine the impact on residents as the service is seeing all the residents who present. As a result a number of initiatives are planned to rectify performance and catch up some of the short fall by year-end.

What activities have been or are being put in place to address these issues? The following actions and improvements are being put in place to address the present underperformance:

- Recruitment of vacant advisor post started October
- Agency worker to support tracking contract is payment by results and biggest result is a job or learning outcome. Therefore the more tracking we can do the more results we are likely to realise
- Looking at new partnerships e.g. Training 2000, Newground, Women's Centre
- Additional admin support to free up advisor time to find customers
- More work on drop- out rates
- Older people project
- Ensure all learners on ESFA contract are offered NCS support

Are there any decisions likely to be required of Executive Members in the future, in relation to this issue? The Executive Member for Neighbourhoods and Prevention Services is regularly briefed. The activities to address the underperformance, as outlined above, is discussed via quarterly performance reporting and budget monitoring items.

Portfolio: Children's Services				
Priority: Intervene early at the right time to avoid costly intervention wherever possible, including supporting those children with additional needs.				
Performance Measure: Number of commissioned residential placements for Good performance is: Within a target range				
Looked After Cl	Looked After Children as a total of all Looked After Children placements.			
Target: 10-20 Baseline: 15 (Oct 15)		Baseline: 15 (Oct 15)		
Quarterly	Half year performance and RAG rating	Year-end performance and RAG rating		
performance	25 (6.5% of all children in our care)			
	(RED)			

What is the reason for the performance? Of the 25 commissioned residential placements, 5 of those are severely autistic children and given that there is no suitable in house provision, this would be appropriate commissioning. A further 1 of the residential placements is in mother and baby units the remaining children are in residential placements as the risks present in their lives are of such severity that intensive residential support is the only appropriate option, often distant from the Borough.

Even though we have seen a significant recent growth in residential placements, it needs to be noted that the proportion of children and young people in our care that are placed in residential provision remains beneath both the national (12%) or regional average (10%). Again, the target range for performance will need reconsidering in the light of higher children in our care numbers and a more nationally typical proportion of young people in residential provision - using the national and regional average as a range, one would expect Blackburn with Darwen to have between 35 and 45 children and young people in residential provision. Therefore this pressure reflects a reversion to the norm and a movement away from previously exceptional performance.

The wider context around commissioned placements, especially in the region, is that there is insufficient capacity to meet growing need in agency placements, which means that this situation is likely to worsen over the next few years, especially in the light of growing complexity and demand and the long term impact of austerity now being felt by the 'people' departments. In short, in adult social care, the average age of those being worked with is falling as older people die earlier and those in early middle age have greater needs and are being worked with earlier. In Children's social care the impact is being felt in both rising demand (see exception report regarding the number of children open to children's social care); and in more damaged children, with higher complexity of need. It is the latter group of children and young people that are the key drivers for this rise in the number of children in external residential placements.

What is the likely impact of continued performance? The impact of increased numbers of children placed in external commissioned placements on the council is primarily financial. The average cost per current placement per week is £3,750. This represents a rise of £750 per child in placement since the start of the financial year. Therefore, on average, each additional child in a commissioned residential placement equates to a potential annual cost of nearly £200,000.

What activities have been or are being put in place to address these issues? Very tight monitoring of external residential placements has been in place for the past decade and this continues - a weekly panel to discuss any placement changes, chaired by a Head of Service, with a quarterly review of all children in commissioned placements. One of our strategic commitments is to try to keep all of our children in local placements and this has driven our exceptional performance over the past decade. Children and young people are only ever placed in residential placements outside the borough where there are no

appropriate alternatives and where it is clearly the only means of meeting that child or young person's needs.

Are there any decisions likely to be required of Executive Members in the future, in relation to this issue? The Executive Member for Children's Services is regularly briefed on the number of commissioned placements. The activities to manage the issue, as outlined above, is discussed at Senior Policy Team meetings via quarterly performance reporting and budget monitoring items.



REPORT OF: DIRECTOR OF HR, LEGAL & CORPORATE SERVICES

TO: COUNCIL

ON: 7th DECEMBER 2017

SUBJECT: GOVERNANCE - COUNCIL MAY 2018

1. PURPOSE OF THE REPORT

For the Council to determine and approve corporate governance arrangements for the Council to take effect from May 2018.

2. RECOMMENDATIONS

Council is asked:

- 1 To note that the election of a reduced number of 51 Councillors compared to the current 64 councillors, requires a review of the corporate governance structure of the Council and to also note that the final recommendations on the electoral changes are currently subject to Parliamentary approval.
- 2 To consider the proposed changes to the election cycle as set out in this report and authorise the Chief Executive to formally request the Secretary of State's approval to defer the elections due in May 2019 and amend the future election cycle.
- 3 To agree with the continuation of the Executive arrangements Leader and Executive Board model as the form of corporate governance (Article 7 Constitution)
- 4 To recommend that in view of the electoral changes and subject to 3 above, to adopt a reduction in the total number of Executive Board Members from Leader plus 9 to Leader plus 8 Executive Board Members as set out in this report. (The Council should note that a Leader for the Council will be elected at the Annual meeting of the Council in May 2018 who will then confirm the composition and the Executive Member appointments to the Executive Board).
- To recommend to the Leader that subject to 3 and 4 above, that there should be 7 Executive Members with portfolios, with details to be confirmed at the Annual meeting of the Council in May 2018.
- To agree that from May 2018 there will be 3 Overview and Scrutiny Committees, each Committee as now with 11 members, plus the Call-In Committee as now with 9 members, with the frequency of meetings to be considered at a subsequent meeting of the Council.
- 7 To agree that the current arrangements for the Mayoralty for 2018/19 i.e. the current Deputy Mayor to become Mayor (subject to her re-election) and request the Annual Council in May 2018 to determine the rotation arrangements for 2019/20 onwards.

- 8 To agree, reflecting the overall reduction in Council members, to reduce the numbers of members on the Planning & Highways Committee from 15 to 13. Licensing Committee from 13 to 11, Standards Committee to remain at 9 and the Audit & Governance Committee to remain at 6, (noting that proportionality will be reviewed as usual following the elections in May 2018).
- 9 To note there are no proposals to change the arrangements from those currently set out in the Constitution for 'Other Committees of the Council'.
- 10 To agree the changes to Advisory and Consultative Groups as set out in the report
- 11 To agree that a report reviewing Council representation on Outside Bodies be prepared and presented to Council Forum for consideration in the New Year.
- 12 To recommend from 2018/19 the nomination of 4 councillors to the Health & Wellbeing Board as, Leader (or Deputy Leader) of the Council, Leader (or Deputy Leader) of the main opposition party, Executive member with portfolio responsibility for Adult Social Services & Executive Member with portfolio responsibility for Children's Services – noting that subject to 3 above the executive Leader will formally confirm the nominations at Annual Council in May 2018.
- 13 Note that decisions relating to the numbers of Councillors and roles within the revised governance will be reported to the Independent Remuneration Panel (IRP) for consideration.
- 14 To delegate to the Chief Executive powers to make any minor changes to the polling districts affected by the Ward Boundary Review and whenever such needs arise.
- 15 Subject to 1-14 above authorise the Director of HR, Legal & Corporate Services to update the Council Constitution to reflect the new Council governance arrangements to take effect in May 2018 following the election of 51 Councillors on 3rd May 2018.

3. BACKGROUND

As a consequence of the Boundary Review and the changes to wards, the numbers of councillors will be reducing from 64 to 51 in May 2018 and the wards will be reducing from 23 to 17. All 51 'new' Councillors will be elected with all current terms of office ceasing in May 2018.

The structure of the Council will therefore be changing and the new arrangements need to be reflected in the Council's constitution.

To facilitate the timely drafting of the revised constitution the Council is asked to determine, within legislative parameters its plans for the future structure and governance arrangements of the Council post these changes to the size of the decision-making and scrutiny bodies of the Council.

This report presents recommendations for consideration which will, if adopted require the Council's Constitution to be updated and re-published in May 2018. The Constitution being the key document setting out the governance framework of the Council.

4. GOVERNANCE

1. Elections and terms of Councillors

The Local Government Boundary Commission for England (LGBCE) published the final recommendations on 29 August 2017 on the new electoral arrangements for the Council. These included representation by 51 councillors (from 64), 17 wards (from 23) and changes to Page 56 of 66 all Ward boundaries. To give effect to the final recommendations the Blackburn with Darwen (Electoral Changes) Order 2017 was laid in draft in Parliament on 24 October 2017. The draft order will be laid in Parliament for a period of 40 sitting days. Parliament can either accept or reject the recommendations. If accepted, the new electoral arrangements will come into force at the elections in May 2018. The draft Order reflects the final recommendations and also details the arrangements for elections in May 2018. All 51 *new* councillors will be elected for each ward in May 2018. The draft Order also details the continuation of elections 'by third' after the elections in May 2018, with no elections in May 2021, and the order of retirement of the councillors elected in May 2018.

Given the `fallow' year in the current cycle was 2017/18, the next fallow year is due in 2021/22. With the all-out elections now on 3rd May 2018, it is suggested that the Council asks the Chief Executive to request the Secretary of State for Communities and Local Government to approve a subsequent amendment to the Order so that the election currently due for a third of councillors in May 2019 be moved back. This is on the basis that all councillors elected to the `new council' in May 2018 would then serve a minimum of two years before being up for reelection. This proposal effectively moving the fallow year from 2021/22 to 2019/2020. For wards with multiple seats the retirement of Councillors elected in May 2018 would be as detailed in the draft order with the candidate with the most number of votes being elected for the longer term. In making the request the Chief Executive to request a future cycle of elections therefore as set out below:

```
2018/19 All out – 51
2019/20 Fallow year – 0
2020/21 One third– 17 (elected by least number of votes in 2018)
2021/22 One third– 17 (elected by second most number of votes in 2018)
2022/23 One third– 17 (elected by most number of votes in 2018)
2023/24 Fallow year– 0
2024/25 One third– 17
2025/26 One third– 17
And so on
```

An update on this will be reported to a future meeting of Council and, unless the change is agreed by the Secretary of State before the notice of election in 2019, then Councillors with the fewest votes in 2018 would serve for 12 months only.

2. Executive Arrangements

Currently the Council operates a Leader and Executive (Board) structure. It is considered this model should be maintained as this has operated effectively since its introduction following the Local Government Act 2000. The current arrangements are as set out in Article 7 of the Council's Constitution.

3. Leader and Executive Board

Assuming the council continues with the executive arrangement the current Leader's term of office will end alongside other councillors in May 2018. This will then require a Leader for the Council to be appointed at the Annual Council in May 2018.

Following the appointment of the Leader at Annual Council 2018, the composition and the individual Executive Board members will be confirmed. The Board can be a maximum size of the Leader plus 9 Executive Board Members or a minimum of 2 Members including the Leader.

Given the reduction in the number of Councillors overall, the Leader in May 2018 may consider reviewing the composition of the Executive Board and it is proposed that the new Executive Board comprises the Leader plus 8 Members with 7 Executive Members with portfolio and the Leader of the Main Opposition Group. This would involve a revision of portfolio responsibilities

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and a further report will therefore need to be presented to the Annual Council in May 2018 setting out the portfolio responsibilities.

The Council may wish to consider making a recommendation in this respect.

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4. Scrutiny Committees

The Council is required to appoint one or more overview and scrutiny committees. Overview and Scrutiny Committees also have 'external scrutiny' powers which includes making provision for `health scrutiny' of health bodies and authorities. This is distinct from the mandatory Health & Wellbeing Boards.

It is suggested that going forward the Council operate with 3 rather than 4 scrutiny committees, with the number of elected members on each committee remaining at 11 seats. In addition it is suggested that the Call In committee be retained as now with 9 seats and that these be drawn from the 3 scrutiny committees' membership. The 3 Scrutiny Committees would broadly cover People Services, Place Services and Policy & Resources. The frequency of meetings to be considered further for agreement in the Year Planner 2018-2019 when this is presented to Council for approval.

5. Mayoralty

It is suggested that the Council agree that the current arrangements for 2018/19 i.e. with the current Deputy Mayor becoming Mayor, be confirmed for 2018/19 (subject to her re-election) however, also that a report be presented to the Annual Council in May 2018 to determine future nomination arrangements.

6. Committees of the Council

Given the reduction in Council members it is proposed to reduce the numbers of members on the main statutory and governance committees as follows: Planning & Highways Committee from 15 to 13, Licensing Committee from 13 to 11, however to retain the Standards Committee at 9 and the Audit & Governance Committee to also remain as now at 6, with proportionality reviewed as usual following the elections in May 2018.

7. Other Committees of the Council

There are no proposals to change the arrangements from those currently set out in the Constitution.

8. Advisory & Consultative Groups

It is proposed to cease the following Advisory and Consultative Groups: `Member Engagement Advisory Committee`, absorbing its functions into the Policy & Resources Overview and Scrutiny Committee (covering resources for members) and Standards Committee (to cover training and information for members). In respect of the LJNCC advisory and consultative groups, these will be replaced with new consultative arrangements following ongoing discussions with the trade unions. The Corporate Parenting Advisory committee would continue.

9. Outside Bodies

Each year at Annual Council consideration is given to nominating representatives to represent the Council on a range of Outside Bodies. Given the reduction in Councillors it is suggested that this would be an appropriate time for the Council to review this list and to re-affirm or Page 58 of 66

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otherwise the Council's role and input to these bodies. Accordingly, it is suggested that the Council confirm its support for a review of the list of organisations and bodies and for a report to be presented to a future meeting.

10. Health & Wellbeing Board

The Leader is required to nominate at least one Councillor to the Board which they will need to consider in May 2018. The Council may wish to recommend that the Leader makes no proposals for change from those currently set out in the Constitution and confirms in May 2018 the membership as follows: Leader (or Deputy Leader) of the Council, Leader (or Deputy Leader) of the main opposition party, Executive member with portfolio responsibility for Adult Social Services & Executive Member with portfolio responsibility for Children's services.

11. Independent Remuneration Committee (IRP)

The Council Forum received a report at their meeting in October 2017 which approved the appointment of a new Panel to consider Member Allowances and Expenses for the `new` council post May 2018. Decisions relating to the numbers of Councillors and roles within the revised constitution will be reported to the IRP for consideration when they address the review of Members Allowances.

12. Ward Boundaries

In view of the ward boundary changes following the Boundary Commission review, a number of Wards are affected by adjustments to the polling districts. Where there are changes to polling districts, it is recommended that the following principles be adopted: where this change affects only a small number of the electorate at the edges of a current polling district/ward, these electors will be advised that they will need to attend a different polling station from their usual one; and where the change in polling districts/wards affects a significant number of the electorate. It is proposed that there will be 2 polling stations (1 for each of the new polling districts/wards) provided in the same current location (subject to continued availability of the building) to ensure maximum continuity of voting arrangements for voters given the all-out elections. The changes will be reported to the next meeting of Council Forum.

In the meantime it is recommended that the Chief Executive be given delegated powers to make such minor changes to the polling districts for 2018 and in the future when the need arises. In any event there will be a full compulsory review of polling districts under the Electoral Registration and Administration Act 2013 after 1 October 2018.

5. CONSTITUTION POLICY IMPLICATIONS

Constitutions set out the governance framework for local authorities, which provide the foundations for any local authority that aspires to be effective, progressive and successful. With the change to the Council elected member numbers, changes are required to ensure the continued effective operation of the Council.

6. FINANCIAL IMPLICATIONS

None

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7. LEGAL IMPLICATIONS

The Local Government Act 2000 requires local authorities to prepare, keep up-to-date and publicise their constitution.

The Executive arrangements, as detailed in this report are a permitted form of governance under section 9B of the Local Government Act 2000 ("the Act"). Such Executive arrangements

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must conform with the Act (Section 9C), which states that the executive may consist of a councillor elected as leader of the executive by the authority, and two or more councillors of the authority appointed to the executive by the executive leader. Under the Act the number of members of a local authority executive may not exceed 10 and must be at least 2.

Overview & Scrutiny – under section 9F local authorities with executive arrangements must include a provision for at least one overview and scrutiny committee with powers under section 9F(2).

Health & Wellbeing Board – under section 194 of the Health and Social Care Act 2012 each upper tier local authority must establish a Health and Wellbeing Board (HWB) for its area. The composition of the HWB must include at least one Councillor of the local authority nominated by the executive leader. The Council's current arrangements of including 4 Councillors on the Board are therefore in compliance with the legislation, and Council may specify the designation of the nominated councillors in the constitution.

Compulsory review of polling districts, polling places and polling stations is required under the the Electoral Registration and Administration Act 2013 following the steps set out in Schedule A1 to the Representation of the People Act 1983.

8. RESOURCE IMPLICATIONS

None

9. EQUALITY IMPLICATIONS

The constitution update reflects changes in legislation. It also reflects various resolutions passed at Council, which would have been subject to an equality assessment, if any.

10. CONSULTATIONS

The Leader, Deputy Leader/Executive Member for Resources and the Deputy Chief Executive have attended meetings of the Policy & Corporate Resources Overview & Scrutiny Committee to discuss and consider the Committee's views on the governance arrangements for the Council from May 2018. Chief Officers have also been consulted.

Contact Officer: David Fairclough, Director for HR Legal & Corporate Services

(01254 585642)

Asad Laher, Head of Governance

(01254 585495)

Date: 28th November 2017

Background Papers: None



REPORT OF: DIRECTOR OF HR, LEGAL & CORPORATE SERVICES

TO: POLICY COUNCIL

ON: 7th DECEMBER 2017

SUBJECT: PARLIAMENTARY BOUNDARY REVIEW 2018

1. PURPOSE OF THE REPORT

To update the Council on the 2018 Parliamentary Boundary Review being undertaken by the Boundary Commission for England for the Blackburn Borough Constituency area

2. RECOMMENDATIONS

The Council is asked to:

- 1. Note the Boundary Commission for England proposals for Parliamentary boundaries for the Blackburn Borough Constituency Area
- 2. Acknowledge that the third and final consultation has been running from 17th October 2017 and will conclude on 11 December 2017
- 3. Confirm their support for the current proposal, which remains unchanged from the initial proposal and, authorise the Chief Executive to write to the Commission accordingly expressing the Council's view.

3. BACKGROUND

The Boundary Commission for England is an independent and impartial advisory body constituted under the Parliamentary Constituencies Act 1986. It is responsible for conducting reviews of UK Parliament constituencies in England and making recommendations to Parliament. The reviews for Scotland, Wales and Northern Ireland are the responsibility of separate Commissions in those parts of the United Kingdom.

4. PARLIAMENTARY BOUNDARY REVIEW 2018

On 17th October 2017 the Boundary Commission for England (BCE) published proposals for new Parliamentary constituency boundaries as it opened its third and final consultation. Members will recall that following a decision by parliament to reduce the number of constituencies in the UK to 600 from 650, and to ensure that the number of electors in each constituency is within 5% either side of the electoral quota, the BCE had been asked to make independent recommendations about where the boundaries of English Constituencies should be.

The final consultation ends this month with citizens having until 11 December 2017 to have their say. Following this third and final consultation, the Boundary Commissioners will consider

all the evidence submitted throughout the process. They will then decide on their final recommendations before submitting them to Parliament in September 2018. The Council is asked to consider expressing its view on the final proposals noting that if agreed by Parliament, the new constituencies will be in use at the next scheduled General Election in 2022.

5. POLICY IMPLICATIONS

There are no policy implications in responding to this consultation.

6. FINANCIAL IMPLICATIONS

None.

7. LEGAL IMPLICATIONS

The Parliamentary Voting System and Constituencies Act 2011 altered the Rules for Redistribution by amending the Parliamentary Constituencies Act 1986. The Rules state the number of constituencies in the UK to be 600 (from 650), and that every constituency in England (except two covering the Isle of Wright) must have an electorate that is 5% either side of the electoral quota (74,769). The legislation also states that when deciding on boundaries, BCE may also take into account:-

- special geographical considerations, including size, shape and accessibility of a constituency
- local government boundaries as they existed on 7 May 2015
- boundaries of existing constituencies
- any local ties that would be broken by changes in constituencies.

However, none of the above overrides the necessity to achieve an electorate in each constituency that is within the range stated above.

Once the consultation of the revised proposals closes on 11 December 2017, the BCE will consider all the representations received and throughout the review. The BCE is then required to make a formal report with final recommendations to the Government during September 2018.

8. RESOURCE IMPLICATIONS

None.

9. EQUALITY IMPLICATIONS

None.

10. CONSULTATIONS

The review process is heavily informed by public consultation.

Contact Officer: David Fairclough, Director for HR Legal & Corporate Services

(01254 585642)

Asad Laher, Head of Governance

(01254 585495)

Date: 16th November 2017

Background Papers: Boundary Commission for England portal.

REPORT OF THE STANDARDS COMMITTEE

COUNCILLORS TASLEEM FAZAL
MICHAEL LEE

PORTFOLIO CO-ORDINATING DIRECTOR: DAVID FAIRCLOUGH

DATE: 7TH DECEMBER 2017

Disqualification criteria for Councillors & Mayors

In September 2017 the Government published a consultation on updating the Disqualification criteria for Councillors and Mayors. The consultation paper set out the government's proposals for updating the criteria disqualifying individuals from standing for, or holding office, as a local authority member, directly-elected mayor or member of the London Assembly.

The Government is inviting everyone to comment but particularly has sought the views of prospective and current councillors amongst others.

The Standards Committee initially considered this consultation at their meeting in October and Members have since advised on their further views.

The Standards Committee's response is set out in the Appendix to this report.

The consultation closes on 8th December 2017

Member Complaints

The committee continues to monitor receipt and handling of complaints in respect of the Members code of conduct.

Work Programme

The Committee has confirmed in January it will be reviewing the Protocol on Member/Officer relations as part of the preparation for the update of the Council's Constitution in May 2018.

Tasleem Fazal Chair Michael Lee Vice Chair

Appendix – Standards Report to Council 7th December 2017

- Q1. Do you agree that an individual who is subject to the notification requirements set out in the Sexual Offences Act 2003 (i.e. is on the sex offenders register) should be prohibited from standing for election, or holding office, as a member of a local authority, mayor of a combined authority, member of the London Assembly or London Mayor? Agree
- Q2. Do you agree that an individual who is subject to a Sexual Risk Order should not be prohibited from standing for election, or holding office, as a member of a local authority, mayor of a combined authority, member of the London Assembly or the London Mayor? Agree
- Q3. Do you agree that an individual who has been issued with a Civil Injunction (made under section 1 of the Anti-social Behaviour, Crime and Policing Act 2014) or a Criminal Behaviour Order (made under section 22 of the Anti-social Behaviour, Crime and Policing Act 2014) should be prohibited from standing for election, or holding office, as a member of a local authority, mayor of a combined authority, member of the London Assembly or London Mayor? Not agreed.

Concern regarding definition of behaviour which led to the Injunction or Order. Issue may arise where the order/injunction relates to protest/demonstrations. Suggest concern could be alleviated by an Independent Panel to clarify `yob/loutish' behaviour from protests/demonstrations. The former would attract support of the proposal the latter would require a considered approach.

- Q4. Do you agree that being subject to a Civil Injunction or a Criminal Behaviour Order should be the only anti-social behaviour-related reasons why an individual should be prohibited from standing for election, or holding office, as a member of a local authority, mayor of a combined authority, member of the London Assembly or London Mayor? Not Agreed (see 3 above)
- Q5. Do you consider that the proposals set out in this consultation paper will have an effect on local authorities discharging their Public Sector Equality Duties under the Equality Act 2010? \underline{No}
- Q6. Do you have any further views about the proposals set out in this consultation paper?

There is some concern under paragraph 12 that a young adult (over 18) who commits an offence may be prohibited from standing for office, longer than an older child (just under 18). This seems anomalous and should be reviewed so there is consistency. The current criteria as set out on page 9 continues to include reference to `sentence of imprisonment (suspended or not) for a period of not less than 3 months...` It is suggested this criteria should also have been subject to consultation with a view to assessing whether in 2017 the `3 months` remains valid and should be reviewed reflecting standards of behaviour expected in public life.